

Reflections on the design and application of eFLINT

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1 INTRODUCTION

Following advancements in autonomous and distributed computing, software systems are increasingly more integrated with social systems. Compliance with laws, regulations and (contractual) agreements regulating such systems is a top priority for many organisations and regulators, as is evidenced by the impact of the EU’s privacy regulations (GDPR) and the anticipated impact of the forthcoming regulations on the use of AI. In various project, the University of Amsterdam is experimenting with approaches to automate compliance in software systems through the integration of so-called regulatory services tasked with enforcing explicit, formal interpretations of relevant norms. This presentation discusses the design of eFLINT, a domain-specific language for formalising norms used within these projects.

Compared to existing languages, eFLINT is novel in several respects and is most similar to languages based on the event calculus such as Symboleo [13] and InstAL [10]. A significant body of work exists concerning the formalisation, analysis and enforcement of *specific* kinds of norms [7] such as policies for access control [14], network policies [1] (e.g. firewall configurations) and contracts [3, 12, 13]. Instead, eFLINT is designed for describing a wide variety of normative sources such as laws, regulations, policies and contracts. Other formal languages for expressing norms are based on deontic logics [5], action logic [8] and defeasible logic [4, 9]. An important aspect of eFLINT is that the language is action-based and supports the legal concept of power – the ability to change the normative positions of (other) actors. The benefit of the action-based approach is that checking the compliance of software systems is simplified because they are inherently action-based. Together, these features enable eFLINT for various types of applications requiring online or offline compliance-checking, monitoring, traceability and explainability.

This presentation will discuss the connection between fundamental notions in computer science and the normative theory forming the basis of our approach. This analysis reveals interesting similarities between the processes of drafting regulations and software engineering. In particular, the importance of modularity, inheritance, versioning and specialisation are discussed. The presentation reflects on the first phases of eFLINT’s development, each widening the scope within which eFLINT is applicable, and lays out the plans for the next phase, in which usability is the primary concern.

2 REFLECTIONS

Figure 1 provides an example specification.

Phase 1: Legal and computational concepts. Inspired by earlier work on FLINT [18, 19], the first version of eFLINT (executable FLINT) connects the normative concepts of ‘power’ and ‘duty’, as described by Hohfeld [6], to the concepts of configuration and transitions over configurations in Plotkin-style transition systems [11]. As described in [16], an eFLINT program consists of a collection of type declarations (a specification) and a sequence of statements (a scenario). The type declarations determine the structure of the transition system, with every configuration a set of

```

50
51 Fact person Identified by String
52 Fact doctor Identified by person
53 Fact mayor Identified by person
54 Fact registered Identified by person
55
56 Placeholder parent For person
57 Placeholder child For person
58
59 Fact natural-parent-of
60 Identified by parent * child
61 Holds when birth-parent-of(parent,child)
62 ,co-parent-of(parent,child)
63
64 Fact birth-parent-of
65 Identified by parent * child
66 Holds when birth-certificate()
67 Fact birth-certificate
68 Identified by doctor * parent * child
69 Fact undue-delay
70 Identified by birth-certificate
71
72 Fact co-parent-of
73 Identified by parent * child
74 Holds when child-recognized()
75 Fact child-recognized
76 Identified by parent * child
77
78 Listing 1. Knowledge representation with fact-types.

```

```

Act sign-certificate
Actor doctor Recipient parent Related to child
Conditioned by doctor
Creates birth-certificate()
Holds when True
Act observe-birth
Actor mayor Recipient parent Related to child
Conditioned by mayor
Creates duty-to-register()
Holds when birth-certificate()
Duty duty-to-register
Holder parent Claimant mayor Related to child
Enforced by observe-late-registry
Act register
Actor person Recipient child
Conditioned by !registered(child)
Creates registered(child)
,child-recognized(parent=person)
When !birth-parent-of(parent=person)
Holds when birth-certificate()
Act observe-late-registry
Actor mayor Recipient parent Related to child
Conditioned by mayor, undue-delay(birth-certificate())
Creates registered(child)
Holds when duty-to-register()

```

Listing 2. Act-type and duty-type declarations.

Fig. 1. Example inspired by the treatment of legal parenthood and child registration in The Netherlands.

facts (a knowledge base) and the transitions determined by the (postconditions of) the action-types. Listing 1 in Figure 1 shows fact-type definitions that establish atomic facts (e.g. `person`), predicates (e.g. `doctor`) and relations (e.g. `natural-parent-of`) of which instances are considered to ‘hold true’ if they are in the current configuration.

A scenario describes a trace in the transition system, which may be *action-compliant* and/or *duty-compliant* depending on the preconditions and violation conditions of action-types and duty-types respectively. For a scenario to be action-compliant, every transition labelled with an instance of `sign-certificate`, for example, must have been performed by a doctor (see Listing 2). For a scenario to be duty-compliant, every instance of a duty in the knowledge base must be terminated before a configuration is reached in which the enforcing acts of that duty are enabled. Violation conditions can also be associated with duties directly. In the example, the existence of a birth certificate gives a mayor the power to place a duty on the birth-parent of the child. The duty is terminated by registering the child; if this is done by the second parent, this is considered as recognising the child with the person becoming a co-parent of the child. Undue delay in the registration gives the mayor the power to register the child without co-parent. Because the action `observe-late-registry` is listed as an enforcing act of `duty-to-register`, the duty is considered violated.

The tools supporting phase 1 of the development of eFLINT make it possible to automatically assess scenarios for compliance and to perform rudimentary simulations by iteratively stepping through the underlying transition system by choosing transitions to execute. These tools require the ‘domain of discourse’ to be bounded such that every type has a finite number of possible instances and every configuration a finite number of outgoing transitions. This is problematic for checking the compliance of running software as, for example, the set of users of particular application is not known in advance.

99 *Phase 2: Dynamic specification and assessment.* The second version of eFLINT can be used to
100 check the compliance of running software. The semantics of the `ForEach` operator, (implicitly and
101 explicitly) used to enumerate the instances of a type, was modified such that it enumerates all the
102 instances of the type when possible *or* enumerates those instances that hold true in the existing
103 knowledge base. This pragmatic design decision ensures that enumeration terminates in static
104 scenarios (with a bounded domain of discourse) and dynamically produced scenarios.

105 The second version of eFLINT also has a more flexible syntax that enables type-declarations
106 and statements to be mixed freely. As a result, both scenarios and specifications can be developed
107 incrementally. This language extension was performed by applying the principled approach to
108 REPL-style interpreters presented in [17]. The resulting interpreter can be embedded as a service
109 in service-oriented software system – an important step towards realising the regulated systems
110 mentioned in the introduction. At any time, the eFLINT services can be queries about active duties
111 and permissions. Moreover, eFLINT services inform enforcement actors (human or otherwise)
112 about any violations, potentially triggering these actors to invoke their powers to enforce norms.
113

114 *Phase 3: Modularisation and specialisation.* In the third phase, eFLINT was evaluated with respect
115 to important software engineering principles such as reuse, separation of concerns, and modularity.
116 In [15], a case study was performed within the health-care domain, resulting in additional extensions
117 to the language. Within this case study, a consortium agreement between hospitals ‘imports’
118 concepts from the GDPR, the European Union’s privacy regulation [2]. The paper demonstrates
119 how the connection between the two documents is formalised in eFLINT and how this is achieved
120 with a GDPR specification that does not anticipate how it used within other specifications. In this
121 version of eFLINT, alternative interpretations of norms and open terms such as ‘undue delay’ can
122 be specified as replaceable parts (i.e. with versioning). Moreover, interpretations can be composed
123 and can be reused across applications with different specialisations of certain concepts, e.g. a
124 banking application considers clients as data subjects according to the GPDR, whereas a healthcare
125 application considers patients as such.
126

127 *Phase 4: Usability and application.* This is how eFLINT exists today. The next phase is aimed at
128 improving the usability of the language and at demonstrating its usage in pilots with industrial
129 partners. The features introduced in the second and third phase made eFLINT very flexible. As a
130 negative consequence, users can now easily ‘break’ a specification, e.g. by overriding type definitions
131 so that other types are no longer well-defined. The aim is to build a higher-level language on top of
132 the existing language. This language should have a basic module-system, additional static analyses
133 for discovering inconsistencies and verifying properties, a clearer separation between normative
134 and computational concepts, and a development and testing environment suitable for use by legal
135 experts. Moreover, we wish to achieve interoperability with formalisms and tools designed for
136 knowledge representation and knowledge derivation, such as those used within Semantic Web
137 communities.
138

139 3 CONCLUSION

140 Experiments with the eFLINT language have demonstrated its potential to serve as a language with
141 which to formalise interpretations of norms from a variety of sources and to use these interpretations
142 to automatically assess the compliance of software statically (off-line) and dynamically (on-line).
143 This presentation provides an overview of the development of the language, the experiments
144 performed, and the lessons learnt. The next phase is to improve the usability of the language and
145 to demonstrate its usage within regulated systems as part of significant pilot projects.
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